CITY OF MIAMI BEACH DECLARATION OF A STATE OF EMERGENCY AND EMERGENCY MEASURES MARCH, 2023 – DANGEROUS CRIMINAL CONDUCT, PUBLIC DISORDER, AND UNRULY CROWDS (E.O. NO. 2023-01)

EFFECTIVE 1 P.M., MARCH 19, 2023

WHEREAS, the City of Miami Beach is a small barrier island nestled between Biscayne Bay (on the west) and the Atlantic Ocean (on the east); and

WHEREAS, the City only has approximately 90,000 residents and fifteen (15) square miles of land within its territorial jurisdiction; and

WHEREAS, nonetheless, the City of Miami Beach is an internationally renowned tourist destination that is famous for its beautiful beaches, world-class shopping, entertainment, fine dining, and vast array of artistic and cultural events; and

WHEREAS, however, in recent years, the City (which has a limited capacity for ingress and egress) has seen a tremendous number of visitors during the Spring Break / March high impact period, which has posed significant challenges including, but not limited to, extreme traffic and congestion, and severe impacts to the City's Police, Fire, Sanitation, and Code Compliance services; and

WHEREAS, in March 2021, similar unruly crowd control issues during the month of March resulted in the imposition of emergency measures, including an 8:00 pm. curfew in the area between 5th Street and 16th Street, from Pennsylvania Avenue to Ocean Drive, while the remainder of the entire City was subject to a Miami-Dade County midnight (12:00 a.m.) curfew; and

WHEREAS, in March 2022, the City also experienced massive crowds and several shootings in a concentrated tourist area over a period of a few days, resulting in the declaration of a state of emergency and imposition of a weekend curfew for the last weekend of March, 2022; and

WHEREAS, many of the visitors to the City during March are under the influence of alcoholic beverages and have demonstrated a blatant disregard for the rule of law; and

WHEREAS, in March 2023, there have been multiple fights, shootings, and various other incidents and police calls for service; and

WHEREAS, such incidents include two (2) shootings that occurred the weekend of March 17th, which resulted in two (2) fatalities and injuries to others, and which also created stampedes that caused injuries to several people, including two (2) volunteer goodwill ambassadors, and all of which pose a danger to public safety and order in the public streets and rights-of-way; and

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- **WHEREAS**, despite the vast and highly-visible police officer presence in the City, criminals and their illegal behavior continue undeterred; and
- WHEREAS, the City's police officers have been faced with unruly crowds and dangerous situations, and have been working twelve (12) to fourteen (14) hour shifts and up to six (6) days a week during the pendency of Spring Break; and
- **WHEREAS**, the Police Department and its law enforcement partners have impounded over seventy (70) firearms from February 27, 2023 March 19, 2023; and
- WHEREAS, in response to the illegal and unruly behavior exhibited by these large crowds during March 2023, and in order to provide for the health and safety of persons and property, the City deployed hundreds of law enforcement officers this past weekend, which included the assistance of police officers from various law enforcement agencies, in an attempt to control the unruly crowds and maintain law and order in the City; and
- WHEREAS, the City's Police Department and its law enforcement partners have effectuated 322 arrests from February 27, 2023 to March 19, 2023; and
- **WHEREAS**, the overwhelming majority of these incidents and arrests have taken place in the area bounded by 23rd Street and Dade Boulevard on the north, Government Cut on the south, Biscayne Bay on the west, and the Atlantic Ocean on the east; and
- WHEREAS, regrettably, some of these disturbing incidents and arrests in the abovereferenced area have garnered attention (including national attention) from various news outlets and media; and
- **WHEREAS**, the City's Police and Fire Departments have notified the City Administration that the volume and level of crowds have made it extremely difficult for Police and Fire emergency vehicles to get through portions of the area in order to adequately protect the health, safety and welfare of the public; and
- **WHEREAS**, the sale and distribution of alcoholic beverages for off-premises consumption fuels the reckless and illegal behavior exhibited by the unruly crowds on the City's streets, sidewalks and rights-of-way, increases the number of individuals drinking and driving, and greatly exacerbates crowd control issues during Spring Break; and
- WHEREAS, it is the necessary and the most narrowly-tailored approach to include the entire South Beach area (south of 23rd Street and Dade Boulevard) in the emergency curfew area in order to prevent the migration of massive crowds from the Ocean Drive area into the surrounding residential areas, which contain many large parks (Lummus Park, Flamingo Park, and South Pointe Park) and open-space corridors (such as Lincoln Road) where crowds of unruly revelers could easily congregate and create mayhem if forced to leave the Ocean Drive area but allowed to otherwise remain in the area; and

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WHEREAS, the City has broad authority pursuant to its inherent police powers, and "cases have consistently held that it is a proper exercise of police power to respond to emergency situations with temporary curfews that might curtail the movement of persons who would otherwise enjoy freedom from restriction." See 7020 Entertainment, LLC v. Miami-Dade County, Court Case No. 20-25138, U.S. District Court for the Southern District of Florida (citing Smith v. Avino, 91 F.3d 105, 109 (11th Cir. 1996)); and

WHEREAS, in *Smith*, the Court also held that, "governing authorities must be granted the proper deference and wide latitude necessary for dealing with the emergency." Id.; and

WHEREAS, based on similar threats to the health, safety and welfare of the City of Miami Beach, a Circuit Court upheld the City's March, 2022 emergency measures, which imposed the same curfew over the same geographic area as the measures herein, and denied several establishments' motion to enjoin the enforcement of the March, 2022 emergency measures, finding that "the emergency curfew promotes a compelling governmental interest (the health and safety of Miami Beach residents and visitors), is narrowly tailored to advance that interest, and accomplishes its goal through the use of the least intrusive means;" and

WHEREAS, pursuant to Section 26-31 of the City Code, if the City Manager determines that there is reason to believe that there exists a clear and present danger of general public disorder, widespread disobedience of the law, and substantial injury to persons or to property, all of which constitute an imminent threat to public peace or order and to the general welfare of the City, the City Manager may declare that a state of emergency exists within the City's territorial jurisdiction; and

WHEREAS, the City Manager has determined that, based upon the preceding recitals and pursuant to Section 26-31 of the City Code, a State of Emergency exists in the City; and

WHEREAS, the City Manager is authorized, pursuant to Section 26-33 of the City Code, to order and promulgate any (or all) of those discretionary emergency measures set forth therein, in whole or in part, with such limitations and conditions as the City Manager may deem appropriate; and

WHEREAS, pursuant to Section 26-35 of the City Code, the duration of such discretionary emergency measures is limited to a period of seventy-two (72) consecutive hours, unless an extension is authorized by the City Commission by duly enacted ordinance or resolution in a regular or special session; and

WHEREAS, pursuant to Chapter 252 of the Florida Statutes and, more specifically, Florida Statutes 252.38 and 252.46, the City also has the power and authority to declare a local state of emergency and promulgate emergency orders to protect the health and safety of persons and property, and to make, amend and rescind such orders and rules as are necessary for such purposes; and

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WHEREAS, Florida Statute 252.38 also requires that any such emergency order enacted by the City, pursuant to Chapter 252, must be narrowly tailored to serve a compelling public health or safety purpose, and must also be limited in duration (of no more than 7 days), applicability, and scope in order to reduce any infringement on individual rights or liberties to the greatest extent possible.

NOW, THEREFORE, I, ALINA T. HUDAK, as City Manager for the City of Miami Beach, Florida, pursuant to the authority vested in me pursuant to Sections 26-31 through 26-36 of the City of Miami Beach Code of Laws and Ordinances (the "City Code") and Chapter 252 of the Florida Statutes, have determined that there is reason to believe that there exists a continuing clear and present danger of general public disorder, widespread disobedience of the law, and substantial injury to persons or to property, all of which constitute an imminent threat to public peace or order, and to the general welfare of the City of Miami Beach.

In order to avert such clear and present dangers, and in order to mitigate dangerous and illegal conduct, to maintain control of unruly crowds, and to protect the public health, safety and welfare of the residents and visitors of the City of Miami Beach, I take this emergency action in good faith, which I deem to be necessary and narrowly tailored to serve a compelling public health and safety purpose that is properly limited in duration, applicability, and scope in order to reduce any infringement on individual rights or liberties to the greatest extent possible.

Accordingly, I hereby declare a State of Emergency in the City, pursuant to Sections 26-31 through 26-36 of the City Code and Chapter 252 of the Florida Statutes, and order the following emergency measures, which are narrowly tailored, reasonable in duration, applicability and scope, and necessarily implemented in response to this declared State of Emergency, and shall be effective 1:00 P.M. on Sunday, March 19, 2023, and shall continue in full force and effect until Monday, March 20, 2023 at 6:00 a.m., with a separate Declaration and Emergency Measures to be implemented for the period from March 23, 2023 to March 27, 2023 (following action by the Mayor and City Commission).

- Effective March 19, 2023, from 11:59 p.m. through 6:00 a.m., a **curfew** shall be imposed for that area of the City bounded by 23rd Street and Dade Boulevard on the north (including properties fronting the north side of 23rd Street or Dade Boulevard), Government Cut on the south, Biscayne Bay on the west, and the Atlantic Ocean on the east ("the curfew area"). Businesses within the affected area shall close sufficiently in advance of the curfew in order to permit patrons to avoid violating the curfew.
- Notwithstanding the foregoing, businesses shall be permitted to continue to operate from 11:59 p.m. 6:00 a.m. for delivery services only, and all City residents requiring access to or from their homes, guests requiring access to or from their hotels, and employees of business establishments requiring access, including business deliveries, shall be permitted. Pursuant to Section 26-33(a)(1) of the City Code and Fla. Stat. 252.46(4), the curfew shall not apply to the provision of designated essential services,

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such as fire, police and hospital services, including the transportation of patients thereto, utility emergency repairs, and emergency calls by physicians, and the curfew shall also <u>not</u> apply to persons travelling to their places of employment to report for work and to return to their residences after their work has concluded.

• The sale or distribution of any alcoholic beverage(s) for off-premises consumption, with or without payment or consideration therefor, shall be prohibited in the curfew area after 6:00 p.m. each day, pursuant to Section 26-33(a)(2) of the City Code.

If any section, sentence, clause, portion or phrase of this Declaration of a State of Emergency and Emergency Measures is held to be invalid by any court of competent jurisdiction, then said ruling shall in no way affect the validity of the remaining portions of these Emergency Measures.

THE EMERGENCY MEASURE(S) SET FORTH HEREIN SHALL BE EFFECTIVE IMMEDIATELY ON SUNDAY, MARCH 19, 2023, AND SHALL CONTINUE THEREAFTER UNTIL MONDAY, MARCH 20, 2023 AT 6:00 A.M.

Any violation of these Emergency Measure(s) shall subject the violator(s) to arrest and criminal prosecution pursuant to Sections 26-36 and 1-14 of the City Code, or Florida Statutes 252.47 and 252.50.

CITY OF MIAMI BEACH, FLORIDA

Alina T. Hudak, City Manager

Date: 3 19 23

Time: 11:42 a.m

ATTEST:

DocuSigned by:

Rafael E. Ghoprosdo 11:48 AM EDT

Rafael E. Granado, City Clerk